BEFORE THE FEDERAL ELECTION COMMISSION '

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| In the Matter of |) | 2006 DEC -5 A 9: 27 |
|---|--------------------------------|---------------------|
| League of Conservation Voters 527 League of Conservation Voters 527 II League of Conservation Voters Action Fund and Barbara Gonzalez-McIntosh, in her official capacity as treasurer |) MUR 5753)))) | SENSITIVE |

GENERAL COUNSEL'S REPORT #3

I. ACTIONS RECOMMENDED

- 2 (1) Accept the Conciliation Agreement with the League of Conservation Voters 527 and
- 3 League of Conservation Voters 527 II (referred to collectively hereinafter as "the LCV 527s" or
- 4 "Respondents"); (2) Take no further action against the League of Conservation Voters Action
- 5 Fund and Barbara Gonzalez-McIntosh in her official capacity as treasurer ("LCV Action Fund");
- 6 and (3) Close the file.

7 II. INTRODUCTION

- 8 The Commission previously found reason to believe that the LCV 527s violated 2 U.S.C.
- 9 §§ 433 and 434 by failing to register and report as political committees during the 2004 election
- 10 cycle, and that they violated 2 U.S.C. § 441a(f) by accepting excessive contributions.

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election cycle activities.

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We recommend that the Commission accept the attached conciliation agreement 3 4 negotiated with the LCV 527s, which would be the first conciliation agreement with a Section 527 organization in connection with 2004 election cycle activity. As set forth below, the 5 6 agreement Commission determinations concerning the prerequisites of political committee status. While 7 Respondents do not admit or deny each specific basis for the Commission's findings, they no 8 9 longer contest that they violated the Act and have agreed to pay a civil penalty of \$180,000. 10 The LCV 527s have also agreed to appropriate future conduct prohibitions and additional disclosures of their 2004 11

Because the LCV 527s have re-directed their focus to nonfederal political activity, the agreement does not require the groups to register and report as political committees at this time. The agreement, however, does require the LCV 527s to register and report if they engage in activities that trigger federal political committee status in connection with a future election. Finally, the attached agreement includes a provision stating that the Commission will take no further action in this matter with respect to LCV Action Fund, which was a respondent under the prior misallocation theory, and various entities and persons who currently are not respondents in this matter, including the LCV 527s' parent organization (the League of Conservation Voters, Inc. -a Section 501(c)(4) or individual donors to the LCV 527s.

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1 II. <u>DISCUSSION</u>

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| 4 | Similarly, the LCV 527s' agreement to pay a substantial civil penalty and to enter an |
| 5 | agreement |
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| 7 | warrants an exercise of prosecutorial |
| 8 | discretion to take no further action with respect to donors who contributed more than \$5,000 to |
| 9 | the LCV 527s. See 2 U.S.C. § 441a. Moreover, none of these donors appears to have played an |
| 10 | active role in the management of either the LCV MCFL organization or the LCV 527s |
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| 12 | rie |
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| 14 | Accordingly, we believe this |
| 15 | limitation on further action with respect to the LCV 527s' donors is acceptable. |
| 16 | D. Conclusion |
| 17 | Based on the foregoing, we recommend the Commission accept the attached Conciliation |
| 18 | Agreement and close the file in this matter. |
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III. **RECOMMENDATIONS**

- 1. Accept the attached conciliation agreement with the League of Conservation Voters 527 and League of Conservation Voters 527 II;
 - 2. Take no further action with respect to the League of Conservation Voters Action Fund and Barbara Gonzalez-McIntosh, in her official capacity as treasurer.
 - 3. Approve the appropriate letters; and
 - 4. Close the file.

12/4/06

General Counsel

Rhonda J. Vosdingh

Associate General Counsel for Enforcement

Mark D. Shonkwiler

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Peter G. Blumberg

Attorney

Attachment: Proposed Conciliation Agreement